

**Table 1.**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Agriculture and Rural Development Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
<b>CBO ESTIMATE, EMERGENCY SPENDING.....</b>	<b>5,893</b>	<b>5,695</b>
<b><u>Scorekeeping Differences:</u></b>		
<b>Department of Agriculture:</b>		
Risk Management Agency: Federal crop insurance fund: Purchase requirement.....	-18	-14
OMB and CBO use different technical assumptions to calculate the effect of this provision.		
Commodity Credit Corporation: Mohair recourse loans.....	-2	-2
OMB and CBO use different technical assumptions to calculate the effect of this provision.		
Other Budget Authority Rounding and Technical Outlay Estimating Differences.....	1	135
<b>TOTAL DIFFERENCES.....</b>	<b>-19</b>	<b>119</b>
<b>OMB ESTIMATE, EMERGENCY SPENDING 1/ .....</b>	<b>5,874</b>	<b>5,814</b>
1/ A portion of these emergency funds were contingent upon a Presidential declaration of emergency. The President released the contingent emergency funds on October 23, 1998.		
<b>CBO ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING.....</b>	<b>13,692</b>	<b>14,071</b>
<b><u>Scorekeeping Differences:</u></b>		
<b>Department of Agriculture:</b>		
Rural Utilities Service: Rural electrification and telephone loans, negative subsidies.....	-3	-3
OMB estimates that there are negative subsidies for this program, which charges fees and private market interest rates on its direct loans. CBO estimates a zero subsidy for this program.		

**Table 1. (cont'd)**  
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	FY 1999	
	BA	OL
Rural Business - Cooperative Service: Rural business and industry direct loans, negative subsidies.....	-7	-7
OMB estimates that there are negative subsidies for this program, which charges fees and private market interest rates on its direct loans. CBO estimates a zero subsidy for this program.		
Office of the Secretary.....	-2	-2
The appropriation for the Office of the Assistant Secretary for Congressional Relations includes a \$2 million transfer to other USDA agencies, each of which would receive less than \$500 thousand. OMB scores the bill on a post-transfer basis. CBO scores the bill on a pre-transfer basis.		
Risk Management Agency: Federal crop insurance corporation fund Prohibit 10 percent payment.....	2	---
Section 748 would prohibit payment of the 10 percent payment authorized by the recently enacted agriculture research bill. CBO and OMB had different baseline estimates and, therefore, score slightly different costs of this provision.		
Farm Service Agency: Commodity Credit Corporation fund: Computer purchases.....	5	4
Section 756 would limit expenses for computer-related activities to \$65 million, the same as the budget estimate. CBO's estimate was \$70 million, creating a \$5 million savings.		
Natural Resources Conservation Service: Wetlands reserve program.....	13	5
Section 728 limits enrollment to 120,000 acres in FY 1999. OMB and CBO use different baseline estimates. Therefore, the savings are different.		

**Table 1. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Agriculture and Rural Development Appropriations Act**  
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	FY 1999	
	BA	OL
Food and Nutrition Service: Food stamp program:		
Discretionary programs.....	9	9
Although the account is mandatory under the 1990 BEA, the bill funds several activities that are controllable by the appropriations process. These activities are either new to the account since the 1990 BEA was enacted or have been expanded above the baseline levels that preceded the 1990 BEA and are assumed in OMB's mandatory baseline. OMB scores these activities as discretionary. CBO scores the entire account as mandatory.		
Studies and evaluations.....	6	4
Bill language prohibits funding of studies and evaluations. CBO and OMB score the savings from the baseline, but the baselines are different.		
Food and Nutrition Service: State child nutrition programs.....	8	7
Although the account is mandatory under the 1990 BEA, the bill funds several activities that are controllable by the appropriations process. These activities are either new to the account since the 1990 BEA was enacted or have been expanded above the baseline levels that preceded the 1990 BEA and are assumed in OMB's mandatory baseline. OMB scores these activities as discretionary. CBO scores only the \$10 million for Nutrition Education and Training as discretionary costs.		
Food and Nutrition Service: State child nutrition programs.....	16	11
CBO calculated savings to the school lunch program by using their February baseline as updated by the national average minimum value of donated foods for the period July 1, 1998 through June 30, 1999 announced by the Food and Nutrition Service on July 16, 1998. OMB calculated savings by using their February baseline.		
Studies and evaluations.....	-1	-2
Bill language prohibits funding of studies and evaluations. CBO and OMB score the savings from the baseline, but the baselines are different.		

**Table 1. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Agriculture and Rural Development Appropriations Act**  
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	FY 1999	
	BA	OL
<b>Technical Outlay Estimating Differences:</b>		
Office of the Secretary: Prohibition on the use of Fund for Rural America.....	---	-26
OMB assumes a first year spend-out rate of 55 percent and CBO assumes a first year spend-out rate of 11.7 percent, so the OMB estimate of the discretionary savings of this prohibition is \$26 million higher than CBO.		
Food Safety and Inspection Service: Salaries and expenses.....	---	-16
OMB assumes a first year spend-out rate of 96.0 percent and CBO assumes a first year spend-out rate of 95.0 percent, resulting in \$6 million more in the OMB estimates. However, CBO assumes \$22 million more in outlays from prior year balances.		
Farm Service Agency: Emergency conservation program.....	---	-45
CBO assumes \$45 million in outlays from prior year balances of appropriations for disaster recovery. OMB assumes that these appropriations will be outlayed in FY 1998.		
Natural Resources Conservation Service: Watershed and flood prevention operations.....	---	-112
CBO assumes \$112 million in outlays from prior year balances of emergency supplemental appropriations. OMB assumes that these outlays will occur in FY 1998.		
Other Budget Authority Rounding and Technical Outlay Estimating Differences.....	-1	43
<b>TOTAL DIFFERENCES.....</b>	<b>45</b>	<b>-130</b>
<b>OMB ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING.....</b>	<b>13,737</b>	<b>13,941</b>

**Table 2.**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Commerce, Justice, State and Related Agencies Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
<b>CBO ESTIMATE, DEFENSE DISCRETIONARY SPENDING.....</b>	<b>386</b>	<b>357</b>
Technical Outlay Estimating Differences.....	---	2
<b>OMB ESTIMATE, DEFENSE DISCRETIONARY SPENDING,</b> <b>INCLUDING PREVIOUSLY ENACTED REGULAR DISCRETIONARY</b> <b>SPENDING.....</b>	<b>386</b>	<b>359</b>
Adjustment to Exclude Second-Year Effect of Regular Discretionary Spending Enacted in P.L. 105-174, the FY 1998 Supplemental Appropriations and Rescissions Act.....	---	1
<p>OMB scoring of this bill included the second-year effect of regular discretionary spending provisions enacted in P.L. 105-174, the FY 1998 Supplemental Appropriations and Rescissions Act. Scoring of P.L. 105-174 was transmitted to the Congress on 5/20/98. This adjustment is made to avoid double-counting for BEA scoring purposes.</p>		
<b>OMB ESTIMATE, DEFENSE DISCRETIONARY SPENDING.....</b>	<b>386</b>	<b>360</b>
<b>CBO ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING.....</b>	<b>27,252</b>	<b>26,672</b>
<b>Scorekeeping Differences:</b>		
<b>United States Information Agency:</b>		
East West Center.....	-1	-1
Budget authority and outlay differences are due to rounding.		
Educational and Cultural Exchange Programs.....	1	-10
<p>Budget authority difference is due to rounding. OMB and CBO have different estimates of outlays from new authority (+\$4 million) and outlays from prior-year balances (-\$10 million).</p>		

**Table 2. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Commerce, Justice, State and Related Agencies Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL

**Judicial Branch:**

Administrative Office of the U.S. Courts: Salaries and expenses.....	-1	-1
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Budget authority difference is due to rounding. OMB and CBO have different estimates of outlays from new authority (+\$4 million) and outlays from prior-year balances (-\$5 million).

**Department of Commerce:**

Patent and Trademark Office: Salaries and expenses.....	65	-12
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Budget authority difference is due to the fact that OMB's estimate of fee receipts is lower than CBO's. As a result, CBO's scoring of the rescission in the bill is from a lower level of spending authority in FY 1999, resulting in more negative budget authority.

OMB and CBO have different estimates of outlays from new authority (-\$141 million) and outlays from prior-year balances (+\$129 million).

**Department of Health and Human Services:**

Health Resources and Services Administration: Vaccine injury compensation program Trust Fund.....	-1	-1
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Budget authority and outlay differences are due to rounding.

**Department of Justice:**

Legal Activities and U.S. Marshals: United States Trustee System program.....	-1	-1
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OMB's estimate of current year fees that, if collected, will be made available for expenditure in the budget year is \$1 million higher than CBO's. OMB and CBO have different estimates of outlays from new authority (+\$19 million) and outlays from prior-year authority (-\$20 million)

Effect of section 126.....	-1	---
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Section 126 of the Act directs the Department to make certain \$20 million in reductions pursuant to a chart on Year 2000 funding provided to Congress. CBO reduced the Department total by \$20 million; OMB made the reductions specified on the chart. Difference is due to rounding.

**Table 2. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Commerce, Justice, State and Related Agencies Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
<b>Small Business Administration:</b>		
Business loan program account.....	-3	3
OMB estimates that \$1 million of the \$4 million in proceeds from the sale of stocks will be available to fund new loans, while CBO estimates that the full \$4 million will be available. The difference is due to differing SBIC subsidy rates.		
<b>Securities and Exchange Commission:</b>		
Salaries and expenses.....	27	16
OMB's estimate of current year fee receipts that, if collected, will be made available for expenditure in the budget year is \$27 million higher than CBO's. OMB and CBO also have different estimates of outlays from new authority (+\$54 million) and outlays from prior-year authority (-\$38 million).		
<b><u>Technical Outlay Estimating Differences:</u></b>		
<b>Department of Commerce:</b>		
Economic Development Administration: Economic development assistance pr	---	23
OMB and CBO have different estimates of outlays from prior-year authority.		
<b>Judicial Branch:</b>		
Courts of Appeals, District Courts, and other Judicial Services: Salaries and e	---	24
OMB and CBO have different estimates of outlays from prior-year authority.		
<b>Department of Justice:</b>		
DEA: Salaries and expenses.....	---	-92
OMB and CBO have different estimates of outlays from new authority (-\$91 million) and outlays from prior-year authority (-\$1 million).		

**Table 2. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Commerce, Justice, State and Related Agencies Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
Federal Prison System: Buildings and facilities.....	---	300
OMB and CBO have different estimates of outlays from new authority (-\$8 million) and outlays from prior-year authority (+\$308 million).		
General Administration: Counter-terrorism fund.....	---	69
CBO assumes that the funds provided for protection against chemical and biological weapons will be transferred to the Office of Justice programs, and will be spent out at a 22 percent rate. OMB maintains that the appropriations language, as it is drafted, does not imply a permissive transfer, and must be spent out at the counter-terrorism fund rate of 75 percent.		
FBI: Salaries and expenses.....	---	-284
OMB and CBO have different estimates of outlays from new authority (-\$122 million) and outlays from prior-year authority (-\$162 million).		
Office of Justice Programs: State and local law enforcement assistance.....	---	162
OMB and CBO have different estimates of outlays from prior-year authority.		
Office of Justice Programs: Juvenile crime control and prevention programs...	---	63
OMB and CBO have different estimates of outlays from new authority (+\$29 million) and outlays from prior-year authority (+\$34 million).		
<b>Department of Transportation:</b>		
Maritime Administration: Vessel operations revolving fund.....	---	-72
OMB and CBO have different estimates of outlays from new authority (-\$101 million) and outlays from prior-year authority (+\$29 million).		
Other Budget Authority Rounding and Technical Outlay Estimating Differences.....	---	25
<b>TOTAL DIFFERENCES.....</b>	<b>85</b>	<b>211</b>



**Table 2. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Commerce, Justice, State and Related Agencies Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
<b>OMB ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING, INCLUDING PREVIOUSLY ENACTED REGULAR DISCRETIONARY SPENDING.....</b>	<b>27,337</b>	<b>26,883</b>
Adjustment to Exclude Second-Year Effect of Regular Discretionary Spending Enacted in P.L. 105-174, the FY 1998 Supplemental Appropriations and Rescissions Act.....	---	-1
<p>OMB scoring of this bill included the second-year effect of regular discretionary spending provisions enacted in P.L. 105-174, the FY 1998 Supplemental Appropriations and Rescissions Act. Scoring of P.L. 105-174 was transmitted to the Congress on 5/20/98. This adjustment is made to avoid double-counting for BEA scoring purposes.</p>		
<b>OMB ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING.....</b>	<b>27,337</b>	<b>26,882</b>
<b>CBO ESTIMATE, VIOLENT CRIME REDUCTION.....</b>	<b>5,510</b>	<b>4,683</b>
<b><u>Scorekeeping Differences:</u></b>		
CBO Scorekeeping Rounding Plug, Crime.....	-1	---
<b><u>Technical Outlay Estimating Differences:</u></b>		
<b>Department of Justice:</b>		
FBI: Salaries and expenses.....	---	-28
<p>OMB and CBO have different estimates of outlays from new authority (+\$21 million) and outlays from prior-year authority (-\$49 million).</p>		
DEA: Salaries and expenses.....	---	-20
<p>OMB and CBO have different estimates of outlays from new authority (+\$20 million) and outlays from prior-year authority (-\$40 million).</p>		

**Table 2. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Commerce, Justice, State and Related Agencies Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
Immigration and Naturalization Service: Salaries and expenses	---	53
OMB and CBO have different estimates of outlays from new authority (+ \$152 million) and outlays from prior-year authority (- \$99 million).		
Miscellaneous outlay estimating differences.....	---	-4
<b>TOTAL DIFFERENCES.....</b>	<b>-1</b>	<b>1</b>
<b>OMB ESTIMATE, VIOLENT CRIME REDUCTION.....</b>	<b>5,509</b>	<b>4,684</b>

**Table 3.**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**District of Columbia Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
<b>CBO ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING.....</b>	<b>491</b>	<b>490</b>
<b><u>Technical Outlay Estimating Differences:</u></b>		
<b>District of Columbia Offender Supervision Defender and Court Services Agency:</b>		
Salaries and expenses.....	---	-9
CBO uses a first-year spendout rate of 95 percent; OMB uses a first-year spendout rate of 80 percent for this new account.		
<b>Department of the Interior:</b>		
National Park Service:		
Operation of the national park system.....	---	-2
CBO and OMB have different estimates of outlays from prior-year balances.		
<b>Other:</b>		
Environmental Study at the Lorton Correctional Complex.....	4	4
CBO inadvertently did not score additional funding for an environmental study at the Lorton Correctional Complex which was included in the enrolled bill.		
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<b>TOTAL DIFFERENCES.....</b>	<b>4</b>	<b>-7</b>
<b>OMB ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING.....</b>	<b>495</b>	<b>483</b>

**Table 4.**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Foreign Operations Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
<b>CBO ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING, EXCLUDING IMF FUNDING.....</b>	<b>13,365</b>	<b>12,686</b>
<b><u>Scorekeeping Differences:</u></b>		
<b>Multilateral Assistance:</b>		
International organizations and programs.....	105	95
CBO estimates of BA are \$102 million below OMB estimates. OMB shows \$105 million made available to the United Nations Children's Fund as a transfer from the Child Survival and Disease Programs account.		
<b>Agency For International Development:</b>		
Child survival and disease programs.....	-105	-30
CBO estimates of BA are \$105 million above OMB estimates. OMB shows \$105 million made available to the United Nations Children's Fund as a transfer to the International Organizations and Programs (IO&P) account, CBO does not. CBO estimates of outlays from new authority are \$7 million above OMB estimates and CBO outlays prior are \$37 million above OMB differences.		
Assistance for the New Independent States of the Former Soviet Union.....	---	-207
CBO outlays new are \$86 million above OMB estimates, while CBO outlays from prior year authority are \$121 million above OMB estimates. CBO assumes no transfers to other accounts because there is no appropriations language in the bill for transfers. OMB scoring is based on the historical pattern of transfers in the account. CBO also assumes lower prior year outlays in FY 1998, resulting in higher estimates for outlays prior in 1999.		
<b>Overseas Private Investment Corporation (OPIC):</b>		
OPIC program account.....	-1	---
CBO estimates of BA are \$1 million above OMB estimates due to rounding differences.		

**Table 4. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Foreign Operations Appropriations Act**  
**(in millions of dollars)**

		FY 1999	
		BA	OL

**Technical Outlay Estimating Differences:**

**Department of State:**

Migration and Refugee Assistance.....	---	4
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Due to spend-out rate differences, CBO outlays new are \$78 million above OMB estimates, and CBO outlay prior are \$82 million below OMB estimates.

**International Security Assistance:**

Nonproliferation and Disarmament Fund.....	---	7
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Due to spend-out rate differences, CBO outlays prior are \$7 million below OMB estimates.

Foreign military financing program.....	---	30
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Due to spend-out rate differences, CBO outlays prior are \$29 million below OMB estimates. CBO estimates of outlays from new authority are \$1 million below OMB estimates.

Foreign military financing loan program account.....	---	-31
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Due to spend-out rate differences, CBO outlays prior are \$30 million above OMB estimates. CBO estimates of outlays from new authority are \$1 million above OMB estimates.

**Multilateral Assistance:**

Debt restructuring.....	---	17
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Due to spend-out rate differences, CBO outlays new are \$2 million below OMB estimates, and CBO outlays prior are \$15 million below OMB estimates.

**Table 4. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Foreign Operations Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
<b>Agency for International Development:</b>		
Sustainable development assistance program.....	---	-39
Due to outlay rate differences, CBO estimates for outlays prior are \$39 million above OMB estimates.		
Assistance for Eastern Europe and the Baltic States.....	---	-99
CBO outlays new are \$8 million above OMB estimates, while CBO outlays from prior year authority are \$91 million above OMB estimates. CBO assumes lower prior year outlays in FY 1998 than OMB, resulting in higher CBO estimates for outlays from prior year balances in FY 1999.		
International disaster assistance.....	---	-20
Due to spend-out rate differences, CBO outlays prior are \$20 million above OMB estimates.		
Other Budget Authority and Technical Outlay Estimating Differences.....	4	174
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<b>TOTAL DIFFERENCES.....</b>	<b>3</b>	<b>-99</b>
<b>OMB ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING,</b>		
<b>EXCLUDING IMF FUNDING.....</b>	<b>13,368</b>	<b>12,587</b>
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<b>CBO AND OMB ESTIMATES - IMF FUNDING:</b>		
IMF: New Arrangements to Borrow (NAB).....	3,361	---
IMF: Increase in the U.S. Quota.....	14,500	---
<b>OMB ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING,</b>		
<b>INCLUDING IMF NAB AND U.S. QUOTA.....</b>	<b>31,229</b>	<b>12,587</b>

**Table 5.**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Interior and Related Agencies Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
<b>CBO ESTIMATE,</b>		
<b>CONTINGENT EMERGENCY APPROPRIATIONS.....</b>	<b>102</b>	<b>15</b>
<b>OMB ESTIMATE,</b>		
<b>CONTINGENT EMERGENCY APPROPRIATIONS.....</b>	<b>102</b>	<b>1/</b>
1/ OMB will estimate outlays when the contingent funds are released.		

<b>CBO ESTIMATE,</b>		
<b>NON-DEFENSE DISCRETIONARY SPENDING <sup>1</sup> .....</b>	<b>13,927</b>	<b>14,299</b>

**Scorekeeping Differences:**

**Department of Energy:**

Energy Programs:

Naval petroleum and oil shale reserves.....	-3	-1
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CBO assumes higher receipt estimates for this account than does OMB.

**Department of Interior:**

Royalties on Outer Continental Shelf lands.....	43	43
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Sec. 130 of the bill places an 8 month moratorium on the issuance of Federal and Indian oil evaluation rules. CBO does not score a cost for this provision. Consistent with its baseline assumptions, OMB assumes a cost of \$43 million.

**Table 5. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Interior and Related Agencies Appropriations Act**  
**(in millions of dollars)**

		FY 1999	
		BA	OL

**Technical Outlay Estimating Differences:**

**Department of Agriculture:**

Forest Service:

Wildland fire management.....	---	-67
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CBO assumes the use of contingency funds appropriated in prior years before the use of new authority. Therefore, CBO estimates lower outlays from new authority (\$265 million difference) and higher outlays from prior-year sources (\$347 million difference) than does OMB.

**Department of the Interior:**

U.S. Fish and Wildlife Service:

Construction.....	---	-40
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CBO assumes \$38 million more in outlays from prior-year balances than does OMB.

National Park Service:

Operation of the national park system.....	---	58
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CBO estimates higher outlays from new authority (\$40 million difference) and lower outlays from prior-year balances (\$98 million difference) than does OMB.

Bureau of Indian Affairs:

Operation of Indian programs.....	---	21
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CBO estimates lower outlays from new authority (\$68 million difference) and higher outlays from prior-year balances (\$47 million difference) than does OMB.

Construction.....	---	-21
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CBO estimates lower outlays from prior-year balances and from new authority than does OMB.



**Table 5. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Interior and Related Agencies Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
Departmental Management:		
Priority Federal land acquisitions and exchanges.....	---	-46
CBO assumes \$46 million more in outlays from prior-year balances than does OMB.		
Minerals Management Service.....	---	-33
CBO estimates lower outlays from new authority (\$20 million difference) and higher outlays from prior-year balances (\$53 million difference) than does OMB.		
Other technical outlay estimating differences.....	---	48
Budget Authority Rounding Difference.....	-4	---
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<b>TOTAL DIFFERENCES.....</b>	<b>36</b>	<b>-38</b>
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<b>OMB ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING,</b>	<b>13,963</b>	<b>14,261</b>

**Table 6.**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Labor, Health and Human Services, Education and Related Agencies Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
<b>CBO ESTIMATE, CONTINGENT EMERGENCY APPROPRIATIONS.....</b>	<b>517</b>	<b>162</b>
<b>OMB ESTIMATE, CONTINGENT EMERGENCY APPROPRIATIONS.....</b>	<b>517</b>	<b>1/</b>
1/ OMB will estimate outlays when the contingent funds are released.		
<b>CBO ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING, EXCLUDING VIOLENT CRIME REDUCTION.....</b>	<b>83,131</b>	<b>82,704</b>
<b>Scorekeeping Adjustments:</b>		
Special Education.....	---	-215
The House and Senate Budget Committees have directed CBO to include in the bill scoring an outlay plug of \$215 million for the Title I program. This adjustment lowers CBO's estimates to be consistent with OMB's.		
<b>CBO ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING, EXCLUDING VIOLENT CRIME REDUCTION (Including Adjustment Listed Above).....</b>	<b>83,131</b>	<b>82,489</b>
<b>Scorekeeping Adjustments:</b>		
<b>Department of Education:</b>		
America Reads Challenge.....	-210	-10
OMB scores a transfer of funds from America Reads Challenge to Special Education. The FY 1998 Labor/HHS/Education bill provided for a transfer of an FY 1999 advance appropriation to Special Education if the America Reads Challenge was not authorized by July 1, 1999. CBO does not score this transfer.		
Special Education.....	210	11
OMB scores a transfer of funds from America Reads Challenge to Special Education. The FY 1998 Labor/HHS/Education bill provided for a transfer of an FY 1999 advance appropriation to Special Education if the America Reads Challenge was not authorized by July 1, 1999. CBO does not score this transfer.		
Rehabilitative Services and Disability Research.....	-30	-29
This account is mandatory under the Budget Enforcement Act (BEA). CBO scores the "Technology Related Assistance for Individuals with Disabilities" program as discretionary. CBO reclassified this program when it was reauthorized. CBO is treating this as a new discretionary program not classified as mandatory under the BEA. OMB continues to score this account as mandatory.		

**Table 6. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Labor, Health and Human Services, Education and Related Agencies Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL

**Department of Health and Human Services:**

Refugee and Entrant Assistance.....	20	10
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OMB scores a reappropriation of \$20 million in unexpended balances to this account. CBO assumes there are no funds available for reappropriation.

Social Services Block Grant.....	-81	-263
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OMB scores a rescission of \$81 million to this account for a rescission of mandatory FY 1998 funds. The FY 1998 funding level was increased from the FY 1998 Labor/HHS/Education level in TEA-21. CBO did not score an increase to SSBG in TEA-21, and does not score the rescission to this account in the FY 1999 Act.

General Departmental Management.....	-8	-78
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CBO inadvertently scored \$218 million for this account -- the amount cited in Report language; OMB scored \$210 million, consistent with bill language. OMB and CBO differ in first-year outlay rate estimates and have small differences in estimates of prior year outlays.

**Department of Labor:**

Federal Unemployment Benefits Administration.....	-38	-31
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Division J of the act contains a nine month extension of the authorization for the mandatory NAFTA-Trade Adjustment Assistance program. The discretionary section of the act contains a full-year appropriation for this appropriated entitlement. CBO scored the full 12 months as discretionary (\$44 million); OMB scored only three months as discretionary (\$6 million).

**Social Security Administration:**

Supplemental Security Income.....	30	-39
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OMB scores funds enacted in excess of \$7 million for the "Research and Demonstration" portion of the SSI account as discretionary because spending for this account is controllable through the appropriations process. CBO scores the entire "Research and Demonstration" portion as mandatory.

**Table 6. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Labor, Health and Human Services, Education and Related Agencies Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL

**Railroad Retirement Board:**

Federal Windfall Subsidy.....	11	11
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CBO does not score as discretionary an estimated \$11 million in anticipated taxes on benefits from discretionary appropriations that are credited to this account pursuant to section 224(c)(1)(B) of P.L. 98-76. CBO scores this as mandatory.

**Technical Outlay Estimating Differences:**

**Department of Education:**

Education for the Disadvantaged.....	---	-245
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CBO scores first-year outlays of \$1.4 billion to this account; OMB scores first-year outlays of \$1.1 billion to this account. OMB and CBO also have small differences in prior-year outlay estimates.

School Improvement Programs.....	---	-22
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OMB and CBO have small differences in estimates of prior-year outlays.

Student Financial Assistance.....	---	-610
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CBO scores prior-year outlays of \$7.5 billion to this account; OMB scores prior-year outlays of \$7.0 billion to this account. OMB and CBO also assume different first-year outlay rates for this account.

Office of Educational Research and Improvement.....	---	49
---	-----	----

CBO scores prior-year outlays of \$290 million to this account; OMB scores prior-year outlays of \$365 million. There are also small differences in the first-year outlay rate between CBO and OMB.

**Table 6. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Labor, Health and Human Services, Education and Related Agencies Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
<b>Department of Health and Human Services:</b>		
Centers for Disease Control.....	---	-33
OMB and CBO have small differences in estimates of first-year outlays and in estimates of prior-year outlays.		
<b>Department of Labor:</b>		
Employment and Training Administration:		
Training and Employment Services.....	---	-180
OMB and CBO differ in prior-year outlay estimates. OMB scores \$4.1 billion in prior-year outlays to this account; CBO scores \$4.2 billion in prior-year outlays to this account. OMB and CBO also differ in first-year outlay estimates.		
Welfare-to-Work Jobs.....	---	57
OMB and CBO differ in outlay estimates for this discretionary reduction to a mandatory account.		
Unemployment Trust Fund.....	---	63
OMB and CBO assume different outlay estimates on the spending of Year 2000 computer conversion. OMB and CBO also have differences in estimates of prior-year outlays.		
Budget Authority Rounding and Miscellaneous Technical Outlay Estimating Differences.....	-3	-298
<b>TOTAL ADJUSTMENTS.....</b>	<b>-99</b>	<b>-1,637</b>

**Table 6. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Labor, Health and Human Services, Education and Related Agencies Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
<b>OMB ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING, INCLUDING PREVIOUSLY ENACTED REGULAR DISCRETIONARY SPENDING.....</b>	<b>83,032</b>	<b>80,852</b>
Adjustment to Exclude Second-Year Effect of Regular Discretionary Spending Enacted in P.L. 105-174, the FY 1998 Supplemental Appropriations and Rescissions Act.....	---	-5
OMB scoring of this bill included the second-year effect of regular discretionary spending provisions enacted in P.L. 105-174, the FY 1998 Supplemental Appropriations and Rescissions Act. Scoring of P.L. 105-174 was transmitted to the Congress on 5/20/98. This adjustment is made to avoid double-counting for BEA scoring purposes.		
<b>OMB ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING.....</b>	<b>83,032</b>	<b>80,847</b>
<b>CBO ESTIMATE, VIOLENT CRIME REDUCTION SPENDING.....</b>	<b>156</b>	<b>139</b>
Technical outlay estimating differences.....	---	-1
<b>OMB ESTIMATE, VIOLENT CRIME REDUCTION SPENDING .....</b>	<b>156</b>	<b>138</b>

**Table 7.**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Transportation and Related Agencies Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
<b>CBO ESTIMATE,</b>		
DEFENSE DISCRETIONARY SPENDING.....	300	300
<b>OMB ESTIMATE,</b>		
DEFENSE DISCRETIONARY SPENDING.....	300	300
<hr/>		
<b>CBO ESTIMATE,</b>		
NON-DEFENSE DISCRETIONARY SPENDING.....	11,620	13,400

**Scorekeeping Differences:**

**Department of Transportation:**

Federal Aviation Administration:

National Civil Aviation Review Commission - Rescission (Sec. 337).....	1	---
---	---	-----

CBO scores a \$1 million rescission for this account. OMB scores zero consistent with OMB's assumption that these funds are not available to be rescinded.

Federal Transit Administration:

Access to Jobs Program.....	25	1
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The bill provides \$75 million for this program, \$25 million above the level guaranteed in the TEA-21 legislation under the Transit guarantee. OMB scores the excess \$25 million to non-defense discretionary.

**Technical Outlay Estimating Differences:**

Coast Guard:

Acquisition, construction and improvements.....	---	-85
---	-----	-----

Differences due to differences in prior year outlays (-\$81 M) and new outlays (-\$4 M).

**Table 7. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Transportation and Related Agencies Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
Federal Aviation Administration:		
Operations.....	---	-64
Differences due to differences in prior year outlays (-\$64 M).		
Other Budget Authority and Technical Outlay Estimating Differences.....	-5	50
	-----	-----
<b>TOTAL DIFFERENCES.....</b>	<b>21</b>	<b>-98</b>
<b>OMB ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING,</b>		
<b>INCLUDING PREVIOUSLY ENACTED REGULAR DISCRETIONARY</b>		
<b>SPENDING.....</b>	<b>11,641</b>	<b>13,302</b>
Adjustment to Exclude Second-Year Effect of Regular Discretionary Spending		
Enacted in P.L. 105-174, the FY 1998 Supplemental Appropriations and		
Rescissions Act.....	---	-9
<p>OMB scoring of this bill included the second-year effect of regular discretionary spending provisions enacted in P.L. 105-174, the FY 1998 Supplemental Appropriations and Rescissions Act. Scoring of P.L. 105-174 was transmitted to the Congress on 5/20/98. This adjustment is made to avoid double-counting for BEA scoring purposes.</p>		
<b>OMB ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING.....</b>	<b>11,641</b>	<b>13,293</b>
<b>MEMORANDUM:</b>		
Obligation Limitation, OMB Scoring .....	1,950	
Obligation Limitation, CBO Scoring .....	1,950	



**Table 7. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Transportation and Related Agencies Appropriations Act**  
**(in millions of dollars)**

		FY 1999	
		BA	OL
<hr/>			
<b>CBO ESTIMATE,</b>			
<b>HIGHWAY CATEGORY SPENDING.....</b>	<b>---</b>		<b>21,885</b>
<b>Technical Outlay Estimating Differences:</b>			
Federal-aid highways (including prior year outlays for Appalachian development highway system):			
Outlays from new authority.....	---		18
Outlays from prior-year authority.....	---		-445
Other.....	---		4
	-----		-----
<b>TOTAL DIFFERENCES.....</b>	<b>---</b>		<b>-423</b>
	-----		-----
<b>OMB ESTIMATE,</b>			
<b>HIGHWAY CATEGORY SPENDING.....</b>	<b>---</b>		<b>21,462</b>
 <b>MEMORANDUM:</b>			
Obligation Limitation, OMB Scoring .....		25,883	
Obligation Limitation, CBO Scoring .....		25,883	
<hr/>			
<b>CBO ESTIMATE,</b>			
<b>MASS TRANSIT CATEGORY SPENDING.....</b>		<b>1,138</b>	<b>4,404</b>
<b>Scorekeeping Differences:</b>			
Federal Transit Administration:			
Access to Jobs Program.....		-25	-1
<p>The bill provides \$75 million for this program, \$25 million above the level guaranteed in the TEA-21 legislation to be funded under the Transit guarantee. OMB scores the excess \$25 million to non-defense discretionary.</p>			

**Table 7. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Transportation and Related Agencies Appropriations Act**  
**(in millions of dollars)**

		FY 1999	
		BA	OL

**Technical Outlay Estimating Differences:**

**Federal Transit Administration:**

Transit planning and research .....	---	-68
Formula programs/Formula grants/Trust Fund share of expenses.....	---	-61
Major capital investments.....	---	-194
WMATA.....	---	-42
Other.....	---	-96

<b>TOTAL DIFFERENCES.....</b>	<b>-25</b>	<b>-462</b>
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<b>OMB ESTIMATE,</b>	-----	-----
<b>MASS TRANSIT CATEGORY SPENDING.....</b>	<b>1,113</b>	<b>3,942</b>

**MEMORANDUM:**

<b>Obligation Limitation, OMB Scoring .....</b>	<b>4,252</b>
<b>Obligation Limitation, CBO Scoring .....</b>	<b>4,252</b>

**Table 8.**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Treasury and General Government Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
<b>CBO ESTIMATE,</b>		
<b>NON-DEFENSE DISCRETIONARY SPENDING.....</b>	<b>13,311</b>	<b>12,429</b>
<b><u>Technical Outlay Estimating Differences:</u></b>		
<b>Department of the Treasury:</b>		
Internal Revenue Service:		
Processing, assistance, and management.....	---	122
CBO uses a first-year spendout rate of 88 percent while OMB uses a first-year spendout rate of 91 percent; this results in a difference of \$103 million. OMB estimates higher outlays from prior year balances than does CBO; this results in a difference of \$19 million.		
<b>General Services Administration:</b>		
Real Property Activities:		
Federal buildings fund.....	---	55
CBO estimates different outlays new (resulting in a \$260 million difference) and different outlays from prior year balances (resulting in a difference of \$205 million) than does OMB.		
<b>Federal Drug Control Programs:</b>		
Federal Drug Control Programs:		
Special forfeiture fund.....	---	34
CBO uses a first-year spendout rate of 25 percent while OMB uses a first-year spendout rate of 60 percent; this results in a difference of \$75 million. CBO estimates higher outlays from prior year balances than does OMB; this results in a difference of \$41 million.		
Budget Authority Rounding Difference.....	-1	---

**Table 8. (cont'd)**  
**Estimates Contained in P.L. 105-277 for Programs Normally Funded Under the**  
**Treasury and General Government Appropriations Act**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
Other technical outlay estimating differences.....	---	-7
<b>TOTAL DIFFERENCES.....</b>	<b>-1</b>	<b>204</b>
<b>OMB ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING,</b>		
<b>INCLUDING PREVIOUSLY ENACTED REGULAR DISCRETIONARY</b>		
<b>SPENDING.....</b>	<b>13,310</b>	<b>12,633</b>
Adjustment to Exclude Second-Year Effect of Regular Discretionary Spending Enacted in P.L. 105-174, the FY 1998 Supplemental Appropriations and Rescissions Act.....	---	-4
j g g purposes.		
<b>OMB ESTIMATE, NON-DEFENSE DISCRETIONARY SPENDING.....</b>	<b>13,310</b>	<b>12,629</b>
<b>CBO ESTIMATE,</b>		
<b>VIOLENT CRIME REDUCTION SPENDING.....</b>	<b>132</b>	<b>129</b>
Technical outlay estimating differences:.....	---	-5
<b>OMB ESTIMATE,</b>		
<b>VIOLENT CRIME REDUCTION SPENDING.....</b>	<b>132</b>	<b>124</b>

**Table 9.**  
**Estimates Contained in P.L. 105-277 for All Other Programs**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
<b>CBO ESTIMATE, DEFENSE DISCRETIONARY.....</b>	<b>-65</b>	<b>-49</b>
<b>OMB ESTIMATE, DEFENSE DISCRETIONARY.....</b>	<b>-65</b>	<b>-49</b>
<b>CBO ESTIMATE, NON-DEFENSE DISCRETIONARY.....</b>	<b>-2,005</b>	<b>-2,021</b>
<b><u>Scorekeeping Differences:</u></b>		
District of Columbia Federal Pension Provision.....	-14	-14
<p>The Act provides for the sale of DC pension assets. CBO scored savings of \$2,400 million for this provision; OMB scored savings of \$2,414 million.</p>		
Repeal of GSE Default Loss Protection Provision.....	-41	-41
<p>The Act repeals a provision that was included in the FY 1999 VA/HUD appropriations bill, which would have relaxed restrictions on Freddie Mac's ability to buy mortgage with low down payments. Both CBO and OMB projected a loss of revenue from increased use of mortgage interest deduction as a result of the provision contained in the VA/HUD bill. CBO scored the projected revenue loss as mandatory (\$4 million in FY 1999 and a total of \$215 million through FY 2003. OMB scored the entire loss (\$41 million) as discretionary.</p>		
Technical outlay estimating differences.....	---	-10
<b>Total, Differences.....</b>	<b>-55</b>	<b>-65</b>
<b>OMB ESTIMATE, NON-DEFENSE DISCRETIONARY.....</b>	<b>-2,060</b>	<b>-2,086</b>

**MEMORANDUM: Mandatory Offsets Included Above:**

**District of Columbia Federal Pension Provision:**

CBO Scoring.....	-2,400	-2,400
OMB Scoring.....	-2,414	-2,414

**Transportation Department: Federal Transit Administration: Rescission of Mandatory Contract Authority:**

CBO Scoring.....	-392	---
OMB Scoring.....	-392	---

**Table 10.**  
**Estimates Contained in P.L. 105-277 for Emergency Appropriations**  
**(in millions of dollars)**

	FY 1999	
	BA	OL
<b>CBO ESTIMATE, REGULAR EMERGENCY APPROPRIATIONS.....</b>	<b>3,907</b>	<b>1,644</b>
<b><u>Scorekeeping Differences:</u></b>		
<b>Defense Department:</b>		
Overseas contingency operations transfer fund.....	---	481
OMB estimates that outlays associated with the \$1.9 billion provided for Bosnia/Southwest Asia are higher (\$1,450 million) than does CBO (\$969 million).		
<b>State Department:</b>		
Diplomatic and consular affairs.....	---	238
OMB estimates that outlays associated with the \$748 million provided for this account are higher (\$397 million) than does CBO (\$159 million).		
Other Technical Outlay Estimating Differences.....	---	-34
<b>TOTAL DIFFERENCES.....</b>	<b>---</b>	<b>685</b>
<b>OMB ESTIMATE, REGULAR EMERGENCY APPROPRIATIONS.....</b>	<b>3,907</b>	<b>2,329</b>
<b>CBO ESTIMATE, CONTINGENT EMERGENCY APPROPRIATIONS.....</b>	<b>11,025</b>	<b>5,704</b>
Budget Authority Rounding Difference.....	-2	---
<b>OMB ESTIMATE, CONTINGENT EMERGENCY APPROPRIATIONS.....</b>	<b>11,023</b>	<b>1/</b>

<sup>1</sup> OMB will estimate outlays when the contingent funds are released.

Table 11.  
**ENACTED APPROPRIATIONS AS OF OCTOBER 21, 1998**  
(in millions of dollars)

	FY 1999	
	BA	Outlays
<b>NON-DEFENSE DISCRETIONARY, EXCLUDING VIOLENT CRIME REDUCTION SPENDING</b>		
Non-Defense Discretionary, Excluding Violent Crime Reduction spending limits.....	273,984	265,938 <sup>1, 3</sup>
Amount previously enacted.....	81,138	91,330 <sup>2</sup>
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Agriculture and Rural Development Appropriations Act</b> .....	13,737	13,941
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Commerce, Justice, State and Related Agencies Appropriations Act</b> .....	27,337	26,882
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>District of Columbia Appropriations Act</b> .....	495	483
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Foreign Operations Appropriations Act</b> .....	31,229	12,587
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Interior and Related Agencies Appropriations Act</b> .....	13,963	14,261
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Labor, Health and Human Services, Education and Related Agencies Appropriations Act</b> .....	83,032	80,847

**Table 11. (cont'd)**  
**ENACTED APPROPRIATIONS AS OF OCTOBER 21, 1998**  
(in millions of dollars)

	FY 1999	
	BA	Outlays
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Transportation and Related Agencies Appropriations Act</b> .....	11,641	13,293
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Treasury and General Government Appropriations Act</b> .....	13,310	12,629
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for <b>All Other Programs, Excluding Mandatory Offsets</b> .....	746	328
Total enacted, Non-Defense Discretionary, Excluding Violent Crime Reduction spending, Excluding Mandatory Offsets.....	276,628	266,581
<b>Mandatory Offsets</b> Included in P.L. 105-277.....	-2,806	-2,414
Total enacted, Non-Defense Discretionary, Excluding Violent Crime Reduction spending, Including Mandatory Offsets.....	273,822	264,167

<b>Appropriations over/under (-) spending limits, EXCLUDING mandatory offsets</b> .....	2,644	643
<b>Appropriations over/under (-) spending limits, INCLUDING mandatory offsets</b> .....	-162	-1,771

<b>VIOLENT CRIME REDUCTION SPENDING</b>		
Violent Crime Reduction spending limits.....	5,800	4,953 <sup>1</sup>
Amount previously enacted.....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Agriculture and Rural Development Appropriations Act</b> .....	---	---



**Table 11. (cont'd)**  
**ENACTED APPROPRIATIONS AS OF OCTOBER 21, 1998**  
(in millions of dollars)

	FY 1999	
	BA	Outlays
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Commerce, Justice, State and Related Agencies Appropriations Act</b> .....	5,509	4,684
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>District of Columbia Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Foreign Operations Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Interior and Related Agencies Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Labor, Health and Human Services, Education and Related Agencies Appropriations Act</b> .....	156	138
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Transportation and Related Agencies Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Treasury and General Government Appropriations Act</b> .....	132	124
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for <b>All Other Programs</b> .....	---	---
Total enacted, Violent Crime Reduction spending.....	5,797	4,946
<b>Appropriations over/under (-) spending limits</b> .....	-3	-7

Table 11. (cont'd)  
**ENACTED APPROPRIATIONS AS OF OCTOBER 21, 1998**  
(in millions of dollars)

	FY 1999		
	BA	Outlays	
DEFENSE DISCRETIONARY SPENDING			
Defense Discretionary spending limits.....	271,570	267,210	1
Amount previously enacted.....	270,943	265,303	2
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Agriculture and Rural Development Appropriations Act</b> .....	---	---	
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Commerce, Justice, State and Related Agencies Appropriations Act</b> .....	386	360	
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>District of Columbia Appropriations Act</b> .....	---	---	
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Foreign Operations Appropriations Act</b> .....	---	---	
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Interior and Related Agencies Appropriations Act</b> .....	---	---	
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Labor, Health and Human Services, Education and Related Agencies Appropriations Act</b> .....	---	---	
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Transportation and Related Agencies Appropriations Act</b> .....	300	300	

**Table 11. (cont'd)**  
**ENACTED APPROPRIATIONS AS OF OCTOBER 21, 1998**  
(in millions of dollars)

	FY 1999	
	BA	Outlays
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Treasury and General Government Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for <b>All Other Programs</b> .....	-65	-49
Total enacted, Defense Discretionary spending.....	271,564	265,914
<b>Appropriations over/under (-)</b>		
<b>spending limits</b> .....	-6	-1,296
<b>HIGHWAY CATEGORY SPENDING</b>		
Highway Category spending limits.....	---	21,977 <sup>1</sup>
Amount previously enacted.....	---	92 <sup>2</sup>
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Agriculture and Rural Development Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Commerce, Justice, State and Related Agencies Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>District of Columbia Appropriations Act</b> .....	---	---

**Table 11. (cont'd)**  
**ENACTED APPROPRIATIONS AS OF OCTOBER 21, 1998**  
(in millions of dollars)

	FY 1999	
	BA	Outlays
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Foreign Operations Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Interior and Related Agencies Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Labor, Health and Human Services, Education and Related Agencies Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Transportation and Related Agencies Appropriations Act</b> .....	---	21,462
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Treasury and General Government Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for <b>All Other Programs</b> .....	---	---
Total enacted, Highway Category spending.....	---	21,554
<b>Appropriations over/under (-) spending limits</b> .....	---	-423

Table 11. (cont'd)  
**ENACTED APPROPRIATIONS AS OF OCTOBER 21, 1998**  
(in millions of dollars)

	FY 1999	
	BA	Outlays
<b>MASS TRANSIT CATEGORY SPENDING</b>		
Mass Transit Category spending limits.....	---	4,401 <sup>1</sup>
Amount previously enacted.....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Agriculture and Rural Development Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Commerce, Justice, State and Related Agencies Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>District of Columbia Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Foreign Operations Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Interior and Related Agencies Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Labor, Health and Human Services, Education and Related Agencies Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Transportation and Related Agencies Appropriations Act</b> .....	---	3,942

**Table 11. (cont'd)**  
**ENACTED APPROPRIATIONS AS OF OCTOBER 21, 1998**  
(in millions of dollars)

	FY 1999	
	BA	Outlays
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for Programs Normally Funded under the <b>Treasury and General Government Appropriations Act</b> .....	---	---
Amount provided in P.L. 105-277, the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 for <b>All Other Programs</b> .....	---	---
Total enacted, Mass Transit Category spending.....	---	3,942

<b>Appropriations over/under (-) spending limits</b> .....	---	-459
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NOTES

<sup>1</sup> FY 1999 limits are the limits included in the *Sequestration Update Report* that was transmitted to the Congress on August 26, 1998. They include: enacted emergency appropriations, released contingent emergency appropriations, and other adjustments permitted under the Budget Enforcement Act (BEA) of 1997 as of the release of the *August Sequestration Update Report*. The spending limits will change to include additional adjustments permitted by the BEA when OMB submits its *End-of-Session Update Report*. (NOTE: Neither the scoring of the individual appropriations bills or the discretionary spending caps have been adjusted for emergency spending provided in P.L. 105-277.)

<sup>2</sup> Includes the second-year effect of both emergency spending and regular discretionary spending enacted in P.L. 105-174, the FY 1998 Supplemental Appropriations and Rescissions Act.

<sup>3</sup> The FY 1999 Non-defense Discretionary Cap has been adjusted upward by the following amounts for comparability purposes to reflect scoring of provisions that would result in upward cap adjustments:

Foreign Operations - MDB Arrears.....	539	39
Labor/HHS/Ed - Continuing Disability Reviews.....	355	327
Labor/HHS/Ed - Adoption Incentive Payments.....	20	2
Treasury/General Government - Earned Income Tax Compliance Initiative (EITC).....	143	143
Commerce/Justice/State - Arrears.....	475	475
IMF: New Arrangements to Borrow (NAB).....	3,361	---
IMF: Increase in the U.S. Quota.....	14,500	---
<b>Total</b> .....	<b>19,393</b>	<b>986</b>

Spending caps will be adjusted upward officially for BEA purposes in OMB's *End-of-Session Report* for these adjustments and for emergency appropriations that have been provided and/or contingent appropriations that have been released since the *August Update Report*.

**TABLE 12**  
**OMB AND CBO SCORING OF PAYGO PROVISIONS IN OMNIBUS APPROPRIATIONS BILL**  
(In millions of dollars)

	1999	2000	2001	2002	2003	1999-03
<b>OMB SCORING:</b>						
Change in outlays:						
Medicare provisions.....	20	510	480	-110	-190	710
Persian Gulf War Veterans payments.....	0	0	14	159	329	502
TVA debt refinancing.....	94	144	156	158	138	690
Other outlay provisions 1/.....	-45	-36	-9	88	53	51
Subtotal, outlays.....	69	618	641	295	330	1,953
Change in receipts 2/:						
Tax and trade extensions.....	-2,452	-1,376	-433	-238	-151	-4,650
Revenue offsets:						
Liquidating dists. of RICs and REITs.....	2,692	3,185	2,732	2,853	3,532	14,994
Other revenue offsets.....	130	160	165	171	176	802
Special rule-cash options for qual. prizes.....	220	1,459	160	-241	-238	1,360
Tax provisions relating to farmers.....	-170	-205	-227	-223	-199	-1,024
Other tax provisions.....	-601	275	-250	-909	-396	-1,881
Subtotal, paygo receipts.....	-181	3,498	2,147	1,413	2,724	9,601
OMB Net PAYGO impact 3/.....	250	-2,880	-1,506	-1,118	-2,394	-7,648
Memorandum:						
Change in off-budget receipts.....	0	-2	-28	-36	-37	-103
<b>CBO SCORING:</b>						
Change in outlays:						
Medicare provisions.....	150	2,000	-1,100	-50	-200	800
Persian Gulf War Veterans payments.....	0	0	0	10	30	40
TVA debt refinancing.....	16	13	63	113	101	306
Other outlay provisions 1/.....	-45	-24	0	29	29	-11
Subtotal, outlays.....	121	1,989	-1,037	102	-40	1,135
Change in receipts 2/:						
Tax and trade extensions.....	-1,771	-1,089	-409	-299	-196	-3,764
Revenue offsets:						
Liquidating dists. of RICs and REITs.....	2,425	1,109	723	640	672	5,569
Other revenue offsets.....	27	48	58	70	75	278
Special rule-cash options for qual. prizes.....	170	1,618	-99	-348	-397	944
Tax provisions relating to farmers.....	-73	-66	-62	-76	-72	-349
Other tax provisions.....	-579	235	-240	-781	-400	-1,765
Subtotal, paygo receipts.....	201	1,869	14	-734	-240	1,110
CBO Net PAYGO impact 3/.....	-80	120	-1,051	836	200	25
Memorandum:						
Change in off-budget receipts.....	-1	-5	-43	-46	-48	-143

1/ Includes Vaccine Injury compensation, Trade adjustment assistance, Sallie Mae, South Dakota land transfer, Canyon Ferry Reservoir, San Joaquin Land conveyance, new visa fees and spending.

2/ Receipts reductions are shown as negative.

3/ Additions to the surplus are shown as negative.